QAO better practice guide: Learnings for ICT projects

The information below is from our report *Effectiveness of the State Penalties Enforcement Registry ICT reform* (Report 10: 2019–20), which tabled in February 2020.

As part of this report, we provided lessons learned to guide all entities involved in information and communication technology (ICT) projects. As the Queensland Government intends to spend $2.6 billion on ICT projects over the four years from 2018–19 to 2021–22, improving oversight and governance, and providing transparent information on cancelled projects, will help manage the risk of project failure.

Further information and examples can be found in the report on our website: [www.qao.qld.gov.au/reports-resources/reports-parliament](http://www.qao.qld.gov.au/reports-resources/reports-parliament)

Software as a service contracts

Where software as a service (SaaS) contracts lock entities into long-term relationships, thorough due diligence of the vendor and their product is required. Entities should not use an outcomes basis as an excuse for not defining detailed project requirements appropriately, particularly if tailoring software is required. If entities have not seen the product working in action, they need to arrange site visits and see the product working first-hand. Entities need to be confident that the vendor’s product meets their needs and that vendors can work well with them.

Defining contract deliverables

Not defining the contract deliverables sufficiently up front is costly. When this happens, the vendor’s and entity’s expectations may be misaligned, which may result in many change requests and significant contract variations, which cost time and money.

Reliance on consultants and contractors

Over reliance on consultants and contractors can result in a lack of business understanding when requirements are defined for ICT projects. When an entity lacks the expertise it needs for a major ICT project, it should engage a ‘critical friend’ who is independent of the delivery team and can provide objective and independent advice to the project steering committee on risks.
Limited capacity of internal staff to work on transformation projects

Involvement of staff with detailed knowledge of an entity’s business operations is important for transformational projects. But if staff need to continue their business-as-usual responsibilities during this time, it limits their capacity to be involved in the project and manage risks. Entities should consider freeing internal staff involved in transformational projects from their business-as-usual responsibilities by delegating and assigning their responsibilities to others.

Stop and rethink

Projects should not push ahead when major changes, such as government policy position changes, will impact on projects. Entities should take the opportunity to pause, assess risks, and fully reconsider before moving forward.

Contracts

Entities need to be careful they do not commit to long-term software development and support contracts that make it hard for them to terminate when things go wrong. Entities should be confident the product works well before they commit to service agreements. Contracts should allow the entity to conduct assurance activities over the vendor during implementation and incorporate this into the project assurance.

Organisational culture

An organisation’s culture can inhibit project governance effectiveness when the entity operates in silos and when bad news is not communicated. Stopping a project before it incurs unnecessary costs is better than stopping it when significant money has already been spent.

Big-bang projects

For critical business transformation projects, trying to do everything at once is high risk. Implementing changes in segments provides more opportunity to review, learn and assess risk.

Project steering committees

Project steering committees for major ICT projects should include representation from internal ICT areas and the newly created Office of Assurance and Investment (formerly part of the Queensland Government Chief Information Office).

When steering committee members are part of the governance group for a long time and there are no members of the committee who are independent of the entity, they will find it hard to question decisions they have previously made. If entities are highly dependent on external consultants, they should engage an independent expert who can act as a critical friend and challenge the decisions being made.

Statutory officers’ roles

Statutory officers have responsibilities defined for them in legislation, which gives them independence from the chief executive officers in the entities they serve in when executing defined statutory officer responsibilities. But in addition to these, they also have management responsibilities (like delivering projects). It is important that statutory officers and chief executives work collaboratively to ensure effective delivery of major projects.
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